INTHEUNITEDSTATESDISTRICTCOURT FORTHEEASTERNDISTRICTOFPENNSYLVANIA

LYNDACAROLMANLEY : CIVILACTION

:

V.

:

THEHORSHAMCLINIC, et al. : NO.00-4904

O'NEILL,J. AUGUST,2001

MEMORANDUM

PlaintiffLyndaManleybroughtsuitagainsttheHorshamClinic,anumberoftheClinic's unnamedemployees("staffdefendants"),andRoyK.Augusty,M.D.Herclaimsariseoutofher involuntarycommitmenttotheClinicandinjuriessheallegesshesufferedwhileindefendants' care.BeforemenowaretheClinic'smotiontodismissplaintiff'sclaimunderFed.R.Civ.P. 12(c)andplaintiff'smotionforleavetofileasecondamendedcomplaint.

BACKGROUND

ManleyallegesthatshewasinvoluntarilyinstitutionalizedattheClinic,andthatenroute to the facility and upon admissionshe told both transporting ambulance attendants and staff defendants that she had a painful condition in herright should er and left elbow. According to plaint iff, following herarrival at the Clinic staff defendants forced her to lie down on a hard mattress and placed both herarms in restraints. She further alleges that she repeatedly cried out in pain, begging the staff defendants to ease the pressure on her should er and to remove the restraints. The restraints were removed after one day; however plaint iff asserts she was the reafter again placed in restraints and despite her crying out in pain, screaming loudly, and begging that they be removed defendants did nothing. Plaint iff states that she suffered in jury as a

resultofdefendants' conduct. According to plaintiff's amended complaint Augusty was the physician responsible for the decisions regarding the use of bodily restraints at the Clinic. She alleges Augusty sawher in the restraints but did not hing in response to her cries of pain and requests that the restraints be removed.

OnFebruary21,2001Manleyfiledanamendedcomplaintseekingcompensatoryand punitivedamagesfor:violationoftheProtectionandAdvocacyforMentallyIllIndividualsAct ("PAMIIA"),42U.S.C.§§10801 et seq.(CountI);negligence(CountII);andbattery(Count III).¹OnApril23,2001IgrantedAugusty'smotiontodismissplaintiff'scomplaintagainsthim forfailuretostateaclaimuponwhichreliefcouldbegranted.OnJune1,2001theClinicfileda motiontodismissplaintiff'scomplaint.OnJune11,2001plaintiffsubmittedamotionforleave tofileasecondamendedcomplaint.

DISCUSSION

A.Plaintiff's Motion for Leave to Filea Second Amended Complaint

PursuanttoRule15(a)oftheFederalRulesofCivilProcedure:"Apartymayamendthe
party'spleadingonceasamatterofcourseatanytimebeforearesponsivepleadingisserved."
Fed.R.Civ.P.15(a).Ifaplaintiffseekstoamendhercomplaintafterthedefendanthasserved
itsresponsivepleading,theplaintiff'mayamend[hercomplaint]onlybyleaveofcourt."

Id.
Rule15(a)furtherstatesthat, "leaveshallbefreelygivenwhenjusticesorequires."

Id. "Among thegroundsthatcouldjustifyadenialofleavetoamendareunduedelay,badfaith,dilatory

 $^{{}^{1}}Plaintifflisted ``CountIV" as a claim for ``punitive damages." As such damages do not constitute a separate basis for liability plaintiff's amended complaint will be read to contain three substantive counts.$

motive,prejudice,andfutility." <u>InreBurlingtonCoatFactorySecs.Litig.</u>,114F.3d1410,1434 (3dCir.1997)(citationsomitted).AccordingtotheCourtofAppeals,"prejudicetothe non-movingpartyisthetouchstonefordenialofanamendment." <u>Id.</u>at1414.

Plaintiffseekstoamendhercomplaintforasecondtimeinorder"toclarifythe relationshipbetweentheCommonwealthofPennsylvaniaandDefendantTheHorshamClinicso itcanestablishstateactionunder42U.S.C.§1983."(Pl.'sMot.Sec.Am.Comp.at¶2).

Accompanyingthemotion,plaintiffincludedaproposedsecondamendedcomplaintidenticalto herpreviousamendedcomplaintwiththeexceptionofparagraph"5"undertheheading "JurisdictionandVenue."Tothissectionplaintiffaddedthefollowingassertions:

Atalltimesrelevanttothisaction,DefendantHorshamClinichadacontractwiththe CommonwealthofPennsylvaniaand/oritsagentsoragenciestoacceptandtreat institutionalizedmentalpatientswhosecommitmentswereinvoluntaryorvoluntary. The needtosendpatients(requiredbylawtobeinvoluntarilycommitted)wasbroughtabout inpartbytheclosingofnearbystatehospitalssuchasHaverfordStateHospital,astate hospitalwhichformerlyperformedsaiddutiesuntiltheCommonwealthofPennsylvania madethedeliberatedecisiontoclosedownHaverfordStateHospitalandassignallits functionstohospitalssuchastheHorshamClinic. Thefunctionsofinvoluntary institutionalizationofmentalpatientsperformedbyinstitutionssuchasDefendantThe HorshamClinic, HaverfordStateHospitalandothermentalinstitutionsatwhichmental patientsareinvoluntarilyinstitutionalizedinPennsylvaniahashistoricallyand traditionallybeentheexclusiveprerogativeoftheCommonwealthofPennsylvania.

Withrespecttothepleadingrequirementsneededtoestablishjurisdictionandvenue,Rule 8(a)(1)providesinrelevantpartthat"[a]pleadingwhichsetsforthaclaimforrelief...shall contain(1)ashortandplainstatementofthegroundsuponwhichthecourt'sjurisdiction depends...."Plaintiff'sproposedsecondamendedcomplaintprovidesnonewbasisfor jurisdiction,butinsteadattemptstorefuteanargumentraisedintheClinic'smotiontodismiss, namelythattheClinicisnotastateactorandthereforecannotbefoundliableunder§1983.In

supportofthatallegation, plaintiffmentions for the first time the existence of a contract between the Commonweal thand the Clinic delegating to the Clinic thetask of performing involuntary commitments. Defendant responds by stating: "[a] It hough [the Clinic] must be licensed by the state, the [d] efendant has notentered into any written contractor agreement with the Commonweal tho fPennsylvania to provide services for mental patients in the Commonweal th."

(Def.'s Resp. to Pl's Mot. Sec. Am. Comp.) In evaluating a motion to dismiss under Rule 12(c) whether or not plaintiff canultimately establish her allegations a strue is not the issue. I must construe all well plead factual allegations contained in the complaint a strue. See Regal but ov. City of Philadelphia, 937 F. Supp. 374, 377 (E.D. Pa. 1995). Therefore, in the interest of justice, I will allow plaintiff to a mend her complaint to include the allegations contained in section "5" of her proposed second a mended complaint.

B.Defendant's Motion to Dismiss

AmotionforjudgmentonthepleadingsunderRule12(c)isreviewedunderthesame

standardasamotiontodismissunderRule12(b)(6). See Sheppardv.Beerman_,18F.3d147,

150(2dCir.1994); Regalbuto,937F.Supp.at376.Judgmentwillbegrantedonlyifitis

clearlyestablishedthatnomaterialissueoffactremainstoberesolvedandthemovantisentitled

tojudgmentasamatteroflaw. See Inst.forScientificInfo.,Inc.v.GordonandBreach,Science

Publishers,Inc.,931F.2d1002,1005(3dCir.1991).Imustacceptallwell-pleadfactual

allegationsinthecomplaintastrue, Sheppard,18F.3dat150,andallinferencesmustbedrawn

inthelightmostfavorabletothenon-movingparty. See JanneyMontgomeryScottv.Shepard

Niles,11F.3d399,406(3dCir.1993).However,Ineednotacceptbaldassertions,unwarranted

inferences, or legal conclusions. <u>See Maiov. Atena, Inc.</u>, 221F.3d472,485n.12(3dCir.2000); <u>Morsev. Lower Merion Sch. Dist.</u>, 132F.3d902,906(3dCir.1997). "[C] ourtshave an obligation in matters before them to view the complaint as a whole and to baseruling snotup on the presence of merewords but, rather, upon the presence of a factual situation which is or is not justiciable. We do draw on the allegations of the complaint, but in a realistic, rather than a slavish, manner." City of Pittsburghv. West Penn Power Co. , 147F.3d256,263(3dCir.1998).

1.§1983

Reviewingplaintiff'samendedcomplaint, Inotethatshehas notalleged aviolation of § 1983. This statute is cited in her amended complaint as a basis for jurisdiction; however no ne of the counts set for the hereafter allege a violation or even contain any mention of this statute. Section1983statesinrelevantpart: "Everypersonwho,undercolorofanystatute...ofany State...subjects,orcausestobesubjected,anycitizenoftheUnitedStates...tothedeprivation ofanyrights, privileges or immunities secured by the Constitution and laws of the United States], shall be liable to the party injured." Tosucceedplaintiffmustthereforeprovethatshe was(1)deprivedofarightsecuredunderfederallaw,(2)byastateactor.Construingher amendedcomplaintinthelightmostfavorabletoplaintifftherearetwopossibilitiesfora violationof§1983.First,itispossibleplaintiffisattemptingtoallegeaviolationofa"lawof the United States, "namely the Protection and Advocacy for Individuals with Mental III ness Act, and the United States," the United States, "namely the Protection and Advocacy for Individuals with Mental III ness Act, and the United States," the United States, and the Unit42U.S.C.\\$1081 et seq.Second,plaintiffalsoappearstoallegeaviolationofherdueprocess rightsundertheFourteenthAmendment, as shededicates a significant portion of herresponse to the Clinic's motion to establishing under what circumstances sufficiently shocking physical

abusemayrisetothelevelofaconstitutionalviolation.(Pl.'sResp.Br.at6-8,14-16).Before examiningthemeritsofeitheroftheseclaims,however,ImustfirstdetermineiftheClinicwas actingundercolorofstatelawwhenitengagedinthebehaviorallegedbyplaintiff.

Plaintiffstatedinheramendedcomplaint

Defendant the Horsham Clinic is amental health treatment facility which admitted Plaint if fonthest rength of involuntary admission forms and inso doing acted under color of statelaw, since it was only being clothed with [the] authority of statelaw that it possessed [the] power to commit her on the strength of said forms.

(Pl.Am.Comp.¶5). The law referred to by plaintiffis the Pennsylvania Mental Health ProceduresAct,50Pa.Cons.Stat.§7101 et seq.("MHPA").InrulinginfavorofAugusty's motiontodismissIheldthatthefactualallegationscontainedintheaboveparagraph,ifproved, would not be sufficient to establish that Augusty acted under color of statelaw for the purposesof§1983.InsupportofthisassertionIreliedon Janicksov.Pellman ,774F.Supp.331,339 (M.D.Pa.1991), aff'd,970F.2d599(3d.Cir.1997)("this courtcannotsaythattheinvoluntary commitment of them entally ill by private physicians and hospitals is... a function compelled by orsufficientlyconnectedtostatedirectivestoattributethoseactionstothestate"), aswellas Bodorv.HorshamClinicInc. ,Civ.A.No.94-7210,1995WL424906(E.D.Pa.July19,1995) and Covelly.Smith ,Civ.A.No.95-501,1996WL750033(E.D.Pa.Dec.30,1996),both holdingthattheinvoluntarycommitmentofthementallyillintheHorshamClinicdoesnot constitutestateactionforthepurposesofestablishingaviolationof§1983.

Insupportofhercontentionthather§1983claimagainsttheClinicmaysurvive

notwithstandingmydismissalofherclaimagainstAugusty,plaintiffmakesanumberof

arguments.First,plaintiffattemptstodistinguishhercasefrom Covelland Bodorbyarguing

thatthosecases involved only a challenge to the act of commitment where as sheal leges that she suffered physical abuse while indefendant's care in addition to her involuntary commitment. (Pl.'s Resp. at 10). However this distinction does not help establish that the Clinicis as tate actor for purposes of § 1983. If an entity is not as tate actor when it deprives an individual of her liberty by involuntarily committing her, it does not be comeone simply be cause its employees use excessive force in restraining that individual.

Plaintiffalsoarguesthat <u>Bodar</u>and <u>Covellareunpublished</u> ²andtherefore "notbinding onthiscourt", while <u>Davenportv.St.MaryHospital</u> ,633F.Supp.1228(E.D.Pa.1986), a "published" decision, "isbinding authority." (Pl.'s Resp. to Def.'s Rep. at 2). In matters concerning federal lawa District Court is bound only by the decisions of the Court of Appeals for the Circuit in which it sits and by the decisions of the United States Supreme Court. I amnot bound by the holdings of myfellow district court judges, whose opinions are rendered no more or no less persuasive due to their status as "published" or "unpublished."

In <u>Bodor</u>,thecourtcarefullyexaminedwhethertheHorshamClinicanditsemployees weretobeconsideredstateactorsforthepurposesofestablishinga§1983claim.Asinthecase beforemetheplaintiffin <u>Bodor</u>allegedaviolationofhisFourteenthAmendmentrightsfollowinghisinvoluntarilycommitmentpursuanttosections7301and7302oftheMHPA. <u>See Bodor</u>, 1195WL424906at*3-*9. Inrenderingitsdecisionthe <u>Bodor</u>courtappliedfourtestsdeveloped bytheSupremeCourtin <u>Rendell-Bakerv.Kohn</u>,457U.S.830(1982),designedtotestwhenthe

²"Unpublished"asusedhereapparentlyreferstocasesthatdonotappearinWest's FederalSupplementandareonlyavailablethroughcommercialelectronicdatabases.Thisisto bedistinguishedfrom"unpublished"casesissuedinsomeFederalCourtsofAppealthathave beendesignatedashavingnoprecedentialvalue.

actionsofaprivateactorcanbefairlyattributedtothestate:(1)the"closenexus"test,(2)the "governmentcompulsion"test,(3)the"traditionalgovernmentfunction"test,and(4)the "symbioticrelationship"test. <u>Bodor</u>,1195WL424906at*3-*9.Followingacarefulandwell reasonedapplicationofeachoftheseteststhe <u>Bodor</u>courtconcludedthattheHorshamClinic anditsemployeeswerenotstateactorsandthereforetheplaintiffhadnotstatedaclaimforadue processviolationundertheFourteenthAmendment.Ifindthereasoningofthe <u>Bodor</u>court persuasive.³ <u>See also Bennv.UniversalHealthSystems,Inc.</u>,Civ.A.No.99-6526,(E.D.Pa. July30,2001)(relyingon <u>Bodor</u> and <u>Covell</u>tofindthattheHorshamClinicwasnotastateactor forthepurposesoftheplaintiff's§1983claims.)

In <u>Davenport</u>, the case relied on by plaintiff, the court explicitly declined to decide "whether the authority apparently delegated to the hospital defendants will, in fact, be sufficient to establish that any or all of the macted under color of state law." <u>Davenport</u>, 633 F. Supp. at 1237. However, the <u>Davenport</u> court did suggest that a sufficiently closenexus between the state and a private hospital might be found if the challenged conduct of the hospital involved functions that are traditionally the exclusive prerogative of the state. 633 F. Supp. at 1234. This inquiry revolved around whether the involuntary commitment had been compelled by the state, an issue upon which the court stated it had no factual record. <u>See id.</u> Further, the <u>Davenport</u> court stated that even though the plaint if fhad not plead facts a stother elationship between the hospital and the state regarding the confinement and treatment of mentally disabled individuals, some arrangement might be fairly inferred from the plaint if f's allegations that she was taken to the

³The <u>Covell</u>courtadoptedthereasoningof <u>Bodor</u>andothercases,including <u>Janickso</u>, andheldthattheHorshamClinicanditsemployees,actingpursuanttotheMHPA,were"not stateactorsforthepurposesof§1983." <u>Covell</u>,1996WL750033at*6.

hospitalbythepolice. <u>Id.</u>at1235.Thisisdistinguishablefromthecasebeforemewherethere wasnopoliceinvolvement.The <u>Bodor</u>courtheldthatwheretheonlyconnectionallegedbythe plaintiffbetweentheClinicandtheCommonwealthisthathiscommitmenttookplacein accordancewiththeMHPAtheclinicisnota"stateactor"under§1983.1995WL424906at *5.DespitetheallegedpresenceofacontractbetweentheCommonwealthandtheClinic,the casebeforemeissimilarto <u>Bodor</u>asthereisnothingcontainedinplaintiff'sallegationsto suggestthatthiscontractexpandedthelevelofstateinvolvementwiththeClinicbeyondits obligationsundertheMHPA.

Section§7302(b)oftheMHPA, states that an individual "shall be examined by a physicianwithintwohoursofarrivalinordertodetermineifthepersonisseverelymentally disabled...andinneedofimmediatetreatment.Ifitisdeterminedthatthepersonisseverely mentallydisabledandinneedofemergencytreatment,treatmentshallbebegunimmediately." 50Pa.Cons.Stat.§7302(b).Plaintiffmaintainsthatasaresultofthis"mandatorylanguage" the state compels, rather than permits, the involuntary commitment of patients thereby turning theClinicintoastateactor.(Pl.'sResp.Br.at13,16).Iampersuadedbythecourt'sreasoning in Janicksov.Pellman ,774F.Supp.331,339(M.D.Pa.1991), aff'd,970F.2d599(3d.Cir. 1997), which rejected an identical argument. The Janicksocourtnotedthatmoreisrequiredto establishstateactionthanmerelypointingtothelanguageofsection 7302(b) of the MHPA. Id. at 336. The court's reasoning was based on three factors. First, the "shalls" of section 7302(b) relatingtothenecessityofemergencytreatmentwereputinplacemorefortheprotectionofthe persontobecommittedthantocompelthatperson's commitment by private actors. See id.at 338.Second, section 7302(a), relating to the application for examination, does not use the word

"shall"butinsteadstates: "Emergencyexamination maybeundertakenattreatmentfacilityupon thecertificationofaphysicianstatingtheneedforanexamination." See idat338-39(emphasis addedby Janicskocourt). Third, although the term "mentally disabled" is extensively defined in section 7301 there is a considerable amount of discretion left to the doctor who initially examines the patient. See idat339. The Clinicis not therefore compelled to commit people under the MHPA, but is instead granted the discretionary power to do so depending on the determination of aphysician. Plaintiff's involuntary commitment under the MPHA was not a function compelled by or sufficiently connected to state directives to render the Clinica "state actor" for the purposes of § 1983...

Plaintiffalsoarguesthattheinvoluntarycommitmentofmentalpatientsisapower traditionallyexercisedbythestates. (Pl.'sResp.Br.at16).The <u>Bodor</u>courtrejectedasimilar argumentpointingoutthat,ashere,theplaintiffhadallegednofactsinsupportofthis contention,andthatareviewofbothEnglishandAmericanhistoryrevealsthatprivateparties havealwaysbeenessentialtotheprocessofinvoluntarycommitment,andthereforeithasnot beenwithintheexclusivedomainofthestate.1995WL424906at*9.Plaintiffmaynot establishstateactiononthisbasis.

Inher second amended complaint plaint if fmentions for the first time, without citation, that ``[a]t all times relevant to this action, [the Clinic] had a contract with the Common wealth of Pennsylvania and / or its agents or agencies to accept and treat institutionalized mental patients whose commitments were involuntary or voluntary. '`(Pl.'s Prop. Sec. Am. Comp. §5). Accepting this allegation as true, the involuntary commitment of mentally disable dindividuals at the Clinic would still fall under the regulations the MPHA. Therefore, even if the Clinic had

been specially designated to treat institutionalized patients by the state, the discretion granted by theMPHAdiscussedabovewouldcontinuetooperateandthereforeprecludesuch institutionalizationsfromrisingtothelevelofstateaction. Moreover, in Rendell-Baker, examiningaschoolthatreceived 90% of its funding from the state, operated under a state contract, and washeavily regulated by the state, the Supreme Court heldthattherewasnota sufficientlyclosenexusbetweenthestateandtheschooltosupporta§1983claim.457U.S.at 840-42. The holding of the <u>Rendell-Baker</u>Courtwasbasedonitsdeterminationthatdespite substantialconnectionsbetweenthestateandtheschooltherewasnothingtoindicatethatthe decisionatissue, the discharge of a number of schoolemployees, was "compelled or even influencedbystateregulation." Id.at841.Similarlyinthecasebeforemethereisnothing contained in plaintiff's secondamended complaint to suggest that the alleged contract between the Clinicand the Common wealth compelled or even encouraged the Clinic to involuntarily commitheroranyothermentally disabled patient.

AsplaintiffcannotestablishthattheClinicactedundercolorofstatelawher§1983 claimwillbedismissed.

2.PAMIIA

IndecidinginfavorofAugusty's motiontodismiss plaintiff's claimunder the PAMIIA, I stated: "It is well settled that this statute does not create a private right of action; the precatory language of this statute merely expresses a Congressional preference for certain kinds of treatment, "citing Brooksv. Johnson and Johnson, Inc. __,685F. Supp. 107 (E.D. Pa. 1988) as the seminal case on this is sue, and also citing <u>Monahanv. Dorchester Counseling Center, Inc.</u> __,961

F.2d987(1stCir.1992)and <u>Duffyv.DelawareCo.Bd.OfPrisonInspectors</u>, Civ.A.No.90-9125,1991WL193404(E.D.Pa.Sept.18,1991).(Mem.&Ord.4/23/01at2).Notwith-standingthisdecisionanddespitethefactthattheClinicreliesontheabovecases insupportof itsmotiontodismiss,plaintiff'sresponsecontainsnomentionofthesecases.Instead,plaintiff simplystates, "[1]egalremediesarespecificallypermittedunder§10805(1)(c)andauthorized under§10805(1)(c)andunder§10807.Aprivatecauseofactionexists"(Pl.'sResp.at6);and later, "Congressintendedapatienttobepermittedtofileaclaimfor[abuseasdefinedunderthe statute]inenacting§10801 et seq.Ifnotithasnopurpose." Id.at14.

Turningtothemeritsofplaintiff's contentions there are an umber of things Inote at the outset. First, I will assume that plaintiff's citation to the same provision for "permission" and "authorization" of legal remedies was intentional. Second, I am some what mystified to note that despitethefactthatIheldthatthePAMIIAdoesnotprovideforaprivaterightofactionin holdinginfavorofAugusty, (Mem. & Ord. 4/23/01), inherbriefresponding to the Clinic's motiontodismissplaintiffnotonlyfailedtoaddressanyofthecasesIcitedinmyprevious ruling, she submitted a brief whose sections concerning the PAMIIA were, but form in ute Compare changes, identical to those submitted inher briefind efense of Augusty's motion. (Pl.'sResp.toAugusty'sMot.at5-6,15) with (Pl.'s Resp. to Clinic's Mot. at 5-6, 14). While severalmonthsmoremature, plaintiff's arguments have not become more persuasive with age. It isnotuntilplaintiff'sresponsetodefendant'sreplytoplaintiff'sresponsetotheClinic'smotion todismissthatplaintiffattemptstoaddressthosecaseswhichhaveheldthataprivatecauseof actiondoesnotexistunderthePAMIIA.(Pl.'sResp.toDef.'sRep.toPl'sResp.at1).Plaintiff Brooksconcerned attemptstodistinguishhercasefrom Brooksinonesentence, arguing that

right sunder \$10841 of the PAMIIA, the bill of rights formental health patients, whereas the case before meconcerns "right sunder \$10802(1)(c)." Section 10802 subsection 1(c) however, simply states that the use of excessive force when placing an individual inbodily restraints falls within the definition of "abuse" for the purposes of the PAMIIA. Section 10802 merely defines the terms used in the statute and may not serve as a basis for a private right of action.

Inotefurtherthatanotherofthesectionsallegedbyplaintifftoprovidefor "aprivate causeofaction"underthePAMIIA, "§10805(1)(c)"doesnotexist.Icanonlypresumethat plaintiffintendedtocite§10805(a)(1)(c).Inotethisdiscrepancyforreasonsotherthansimply tohighlightthecarelessnesswhichhascharacterizedplaintiff'ssubmissionstothiscourt, but alsobecausetheabsenceofsubsection"(a)"fromtheabovecitationissignificant.Section 10805isentitled "SystemRequirements." Subsection "(a)" describes the authority of these systemsstating: "AsystemestablishedinaStateundersection10803ofthistitletoprotectand advocatetherightsofindividualswithmentalillnessshall--". ⁴Thisportionofthestatuteis thenfollowedbyanumberofsubsections including subsection "1(c)," upon which plaint iff apparentlyrelies, and which states that these systems shall "have the authority to ... pursue administrative, legal, and other appropriate remedies on behalf of an individual who (1) was a [n] individualwithmentalillness; and (2) is a resident of the state...." It is the state-established systems then and not individual sthat are the subject of this section of the PAMIIA. In other a subject of this section of the PAMIIA is a subject of the PAMIIA is a subject of this section of the PAMIIA is a subject of the PAMIIA is a subject of this section of the PAMIIA is a subject of thewordstheplainlanguageof§10805(a)(1)(c)indicatesthatitsprovisionsapplytostateagencies thatareproperly constituted under the PAMIIA. It is the seagencies that are entrusted with

 $^{^4} Section 10803 establishes that the term "system" mentioned in §10805 (a) refers to an "eligible system," which under §10802 (2) is defined as a "system established in a State to protect and advocate the rights of persons with developmental disabilities...."$

 $pursuing remedies on behalf of individuals and there is nothing in \S 10805(a)(1)(c) that might provide plaint if f with a direct private right of action.$

Plaintiffalsocites § 10807 of the PAMII Aas providing for a private right of action. Similarly, this provision provides for no such right but instead directs any entity that has entered into a contract with an eligible system under § 10804(a) to exhaust all administrative remedies prior to instituting any legal action on behalf of an individual.

Interestingly, among plaintiff's submissions there are indications that she is a ware that the above sections of the PAMIIA are directed toward encouraging states to establish mechanisms to protect individuals with mental illness and not toward granting individual rights. First, plaintiff states:

 $[t] he language of \S 10807(a) \& (b) mentions an eligible system as a candidate to bring a claim under this section. Plaint if fatthetimes he filed this complaint prosewas not aware of the availability of any such system that could help her and was never told of such a system. It was the intent of Congress that precisely the type of injury alleged here. .. be subject to a federal remedy. Mere illegal involuntary institutionalization has never been the subject of a specific federal statute. Congress intended that [p] laint if fhave the right to a federal claim here. What if the system refuses to bring a claim? Is [p] laint if fleft without a remedy? This was not what Congress intended.$

(Pl.'sResp.at6-7,n.1).PlaintiffalsofiledadocumentdatedJuly5,2001,entitled:Supplement toPlaintiff'sResponsetoMotionofDefendantHorshamClinictoDismiss.Itconsistedofaone pageaffidavitsignedbyplaintiffinwhichsheoutlinedhereffortstosecurelegalrepresentation inthismatter.Sheconcludesbystating:"Noonepriortomyfilingthecomplaintinthiscase evertoldmeIcouldonlysueinfederalcourtthroughaqualifiedsystem,ormadeanyeffortto investigatemycase.Imadeeveryreasonableefforttohaveanagencyorqualifiedsystem investigatemycaseorrepresentmeincourt.Nonewoulddoso."Iamnotentirelysurehowthe

informationcontained in the foot note and affidavit relate to the issues before me; however, it appears that plaintiff seeks to excuse any private federal remedy shemay have lost due to a failure to exhaus the relaims with an appropriate agency. However, the PAMII A contains no provision that allows an individual to sue in federal courteven if she has exhausted her administrative remedies. Section 10807 simply states that an entity that has contracted with an eligible system under § 10804(a), if such an entity exists, must exhaust administrative remedies when representing an individual before proceeding in court. The PAMII A is a recommendation from Congress that states should review their mental health laws. It contains rights for them to consider when under taking this review as well as incentive stocreate "eligible systems" as defined by the statute. It does not grant a private federal remedy to individual salleging violations of its recommendations.

PlaintiffmaynotpursueaprivatecauseofactionagainsttheClinicunderthePAMIIA andherclaimwillbedismissed.Further,asplaintiffcannotestablishthattheClinicactedunder colorofstatelawher§1983claimwillalsobedismissed. Havingdismissedplaintiff'sfederal claims,Ideclinetoexercisejurisdictionoverplaintiff'sstatelawclaims,whichwillbedismissed withoutprejudice.28U.S.C.§1367(c)(3).

AnappropriateOrderfollows. 5

 $^{{}^5} Having granted plaint if f's motion to file a secondamen ded complaint I considere dall new factual allegations raised inher proposed secondamen ded complaint in ruling on the Clinic's motion to dismiss. Therefore in the Order attached to this memoran dum I have designated the Clinic's motion as one to dismiss plaint if f's secondamen ded complaint.$

INTHEUNITEDSTATESDISTRICTCOURT FORTHEEASTERNDISTRICTOFPENNSYLVANIA

LYNDACAROLMANLEY : CIVILACTION

:

v.

:

ROYAUGUSTY,M.D.,THE :

HORSHAMCLINIC,etal. : NO.00-4904

ORDER

ANDNOW, this Day of August, 2001:

- PlaintiffLyndaManley's motion for leave to file a secondamended complaint is GRANTED.
- 2. DefendantHorshamClinic'smotiontodismissplaintiff'ssecondamended complaintisGRANTEDand:
 - A. CountIofthesecondamendedcomplaintagainstdefendant

 HorshamClinicisDISMISSEDforfailuretostateaclaim.
 - $B. \qquad Counts II and III of the second amended complaint against \\$ defend ant Horsham Clinicare DISMISSED without prejudice.

THOMASN.O'NEILL,JR.,J.	